

General Assembly

Raised Bill No. 7294

January Session, 2007

LCO No. 4993

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Referred to Committee on Commerce

Introduced by: (CE)

AN ACT CONCERNING THE CONNECTICUT DIGITAL MEDIA AND MOTION PICTURE INDUSTRY.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 12-217jj of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (Effective July 1, 2007, and
- 3 applicable to income years commencing on or after January 1, 2007):
- 4 (a) As used in this section:
- 5 (1) "Commissioner" means the Commissioner of Revenue Services.
- 6 (2) "Commission" means the Connecticut Commission on Culture 7 and Tourism.
- 8 (3) "Qualified production" means the process of producing any type
- 9 of entertainment content which shall include motion pictures;
- 10 documentaries; long-form, specials, mini-series, series, music videos
- 11 and interstitials television programming; interactive television;
- 12 interactive games; videogames; commercials; infomercials; any format
- of digital media created primarily for distribution or exhibition to the
- 14 general public; and any trailer, pilot, video teaser or demo created

- primarily to stimulate the sale, marketing, promotion or exploitation of future investment in either a product or a qualified production via any means and media in any digital media format, film or videotape, provided such program meets all the underlying criteria of a qualified production. "Qualified production" shall not include (A) any ongoing program created primarily as news, weather or financial market reports, or (B) any production containing any material or performance that is obscene, as defined in section 53a-193.
 - (4) "Eligible production company" means a corporation, partnership, limited liability company, or other business entity engaged in the business of producing qualified productions on a one-time or ongoing basis, and qualified by the Secretary of the State to engage in business in the state.
 - (5) "Production expenses or costs" means all expenditures clearly and demonstrably incurred in the state in the development, preproduction, production or postproduction costs of a qualified production, including:
 - (A) Expenditures for optioning or purchase of any intellectual property including, but not limited to, books, scripts, music or trademarks relating to the development or purchase of a script, screenplay or format, provided (i) the intellectual property was produced primarily in the state, (ii) seventy-five per cent of the qualified production based on such intellectual property is produced in the state, and (iii) the production expenses or costs for such optioning or purchase are less than thirty-five per cent of the production expenses or costs incurred in the state. Such expenses or costs shall include all expenditures generally associated with the optioning or purchase of intellectual property, including option money, agent fees and attorney fees relating to the transaction, but shall not include any and all deferrals, deferments, royalties, profit participation or recourse or nonrecourse loans which the eligible production company may negotiate in order to obtain the rights to the

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- (B) Expenditures incurred in the state in the form of either compensation or purchases including production work, production equipment, production software, postproduction postproduction equipment, postproduction software, set design, set construction, props, lighting, wardrobe, makeup, makeup accessories, special effects, visual effects, audio effects, film processing, music, sound mixing, editing, location fees, soundstages and any and all other costs or services directly incurred in the state in connection with a state-certified qualified production; such costs or services shall include insurance, insurance loss and damage payments, completion bond, production financing expenses, all travel required for persons working in the state, employee fringe benefits, and publicity work that occurs in the state in connection with a state-certified qualified production;
- (C) Expenditures for distribution, including preproduction, production or postproduction costs relating to the creation of trailers, marketing videos, commercials, point-of-purchase videos and any and all content created on film or digital media, including the duplication of films, videos, CDs, DVDs and any and all digital files now in existence and those yet to be created for mass consumer consumption; the purchase, by a company in the state, of any and all equipment relating to the duplication or mass market distribution of any content created or produced in the state by any digital media format which is now in use and those formats yet to be created for mass consumer consumption; and
- (D) "Production expenses or costs" does not include the following: [(i) Talent fees for extras, principal day players and atmosphere, as defined by the Screen Actors Guild, to the extent the individual performer costs exceed the rates of the Screen Actors Guild for double scale wages under the current collective bargaining agreements; (ii) media] (i) Media buys, promotional events or gifts or public relations associated with the promotion or marketing of any qualified

production; [(iii)] (ii) deferred, leveraged or profit participation costs relating to any and all personnel associated with any and all aspects of the production, including, but not limited to, producer fees, director fees, talent fees and writer fees; [(iv)] (iii) costs relating to the transfer of the production tax credits; and [(v)] (iv) any amounts paid to persons or businesses as a result of their participation in profits from the exploitation of the qualified production.

- (6) "State-certified qualified production" means a qualified production produced by an eligible production company that (A) is in compliance with regulations adopted pursuant to subsection [(e)] (f) of this section, (B) is authorized to conduct business in this state, and (C) has been approved by the commission as qualifying for a production tax credit under this section.
- 92 (7) "State-certified digital media and motion picture fund" or "fund"
 93 means any fund devoted exclusively to Connecticut-based qualified
 94 productions that (A) are certified by the commission and the
 95 commissioner, (B) are authorized to conduct business in this state, and
 96 (C) have their primary place of business in this state.
 - (b) (1) The Connecticut Commission on Culture and Tourism shall administer a system of tax credit vouchers within the resources, requirements and purposes of this section for eligible production companies producing a state-certified qualified production in the state, and for taxpayers making contributions to a state-certified digital media and motion picture fund, as provided in subsection (e) of this section. For income years commencing on or after January 1, 2006, any eligible production company incurring production expenses or costs in excess of two hundred fifty thousand dollars shall be eligible for a credit against the tax imposed under [this chapter] chapters 207 to 212, inclusive, equal to thirty per cent of such production expenses or costs. In the case of a qualified production involving the production of a series, collection or multiple episodes of related entertainment content, the production expenses or costs of the entire series, collection or

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- 111 <u>multiple episodes of related entertainment content shall be taken into</u>
- 112 <u>account in determining whether such production meets the two</u>
- 113 <u>hundred fifty thousand dollar eligibility threshold.</u>
- 114 (2) Any credit allowed pursuant to this subsection may be sold, 115 assigned or otherwise transferred, in whole or in part, to one or more 116 taxpayers, [provided such taxpayers and such taxpayers may sell, 117 assign or otherwise transfer, in whole or in part, such credit. may claim 118 such credit only for an income year in which the eligible production 119 company would have been eligible to claim such credit].
 - (3) Any such credit allowed under this subsection shall be claimed against the tax imposed under [this chapter] chapters 207 to 212, inclusive, for the income year in which [final certification for the state-certified qualified production is made by the commission pursuant to this section] the production expenses or costs were incurred and for which a tax credit voucher was issued pursuant to subsection (c) of this section, and may be carried forward for the three immediately succeeding income years. Any production tax credit allowed under this subsection shall be nonrefundable.
 - (4) In any instance where an eligible production company receives funding from a state-certified digital media and motion picture fund, the tax credit applicable to such funds shall be allocated directly to the fund, and not to the eligible production company.
 - (c) (1) An eligible production company shall apply to the commission for [an eligibility certificate] <u>a tax credit voucher</u> not later than ninety days after the first production expenses or costs are incurred in the production of a qualified production, and shall provide with such application such information as the commission may require to determine such company's eligibility to claim a credit under this section.
- (2) Not earlier than three months after the application in subdivision
 (1) of this subsection, an eligible production company may apply to the

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commission for a production tax credit voucher, and shall provide with such application such information as the commission may require pertaining to the amount of such company's production expenses or costs to date. If the commission determines that such company is eligible to be issued a production tax credit voucher, the commission shall enter on the voucher the amount of production expenses or costs that has been established to the satisfaction of the commission, and the amount of such company's credit under this section. The commission shall provide a copy of such voucher to the commissioner, upon request.

[(2)] (3) Not later than ninety days after the last production expenses or costs are incurred in the production of a qualified production, an eligible production company shall apply to the commission for a production tax credit [certificate] <u>voucher</u>, and shall provide with such application such information as the commission may require pertaining to the amount of [the] <u>such</u> company's production expenses or costs. If the commission determines that [the] <u>such</u> company is eligible to be issued a production tax credit [certificate] <u>voucher</u>, the commission shall enter on the [certificate] <u>voucher</u> the amount of production expenses or costs that has been established to the satisfaction of the commission, <u>minus</u> the amount of any credit issued <u>pursuant</u> to <u>subdivision</u> (2) of this <u>subsection</u>, and the amount of [the] <u>such</u> company's credit under this section. The commission shall provide a copy of such [certificate] <u>voucher</u> to the commissioner, upon request.

(d) If an eligible production company sells, assigns or otherwise transfers a credit under this section to another taxpayer, the transferor and transferee shall jointly submit written notification of such transfer to the commission not later than thirty days after such transfer. If such transferee sells, assigns or otherwise transfers a credit under this section to a subsequent transferee, such transferee and such subsequent transferee shall jointly submit written notification of such transfer to the commission not later than thirty days after such

transfer. The notification after each transfer shall include the credit Icertificatel voucher number, the date of transfer, the amount of such credit transferred, the tax credit balance before and after the transfer, the tax identification numbers for both the transferor and the transferee, and any other information required by the commission. Failure to comply with this subsection will result in a disallowance of the tax credit until there is full compliance on [both] the part of the transferor and the transferee, and for a second transfer on the part of the transferee and the subsequent transferee. The commission shall provide a copy of the notification of assignment to the commissioner upon request.

- (e) (1) The manager of a digital media and motion picture fund may apply to the commission to be certified, and shall provide any information requested by the commission to assess such fund's financial responsibility, professional competence and experience in managing investment funds. Failure to maintain adequate fiduciary standards with respect to investments made pursuant to this subsection shall be cause for the commission to revoke any certification granted under this subsection. A fund may appeal such revocation as provided in chapter 54.
- (2) The commission shall administer a system of tax credit vouchers for any taxpayer making a contribution to a state-certified digital media and motion picture fund. For income or taxable years commencing on or after January 1, 2007, a taxpayer making such contribution shall be eligible for a credit against the tax imposed under chapters 207 to 212, in an amount equal to thirty per cent of the amount certified for credit by the commission. Any credit allowed under this subsection shall be claimed for the income or taxable year in which the tax credit voucher is issued, and may be carried forward for the three immediately succeeding income years.
- 205 (3) Any taxpayer seeking a credit under this subsection shall apply 206 to the commission for a tax credit voucher. The taxpayer shall include

- 207 the name of the state-certified digital media and motion picture fund,
- 208 the amount of the contribution and any further information required
- 209 by the commission. The manager of such fund shall provide to the
- 210 commission written certification of the amount of the contribution at
- 211 the time of such contribution.
- 212 (4) (A) The commission is not liable, and the fund need not provide
- 213 a refund of a contributed amount, if a taxpayer who has received a tax
- 214 credit voucher is unable to use all or a portion of the tax credit to offset
- 215 <u>the tax liability of such taxpayer.</u>
- 216 (B) To the extent the commission does not certify contributed
- 217 amounts as eligible for a tax credit voucher, the taxpayer may request
- 218 a refund of the amount the taxpayer contributed, and the fund
- 219 manager shall refund that amount, and so notify the commission.
- 220 (5) A taxpayer who has received a tax credit voucher pursuant to
- 221 <u>this subsection may sell, assign or otherwise transfer a credit under</u>
- 222 this subsection to another taxpayer, provided the transferor and
- 223 <u>transferee shall jointly submit written notification of such transfer to</u>
- 224 the commission not later than thirty days after such transfer, or on or
- before the date on which the income or corporate tax return of the
- 226 <u>transferee for the first year in which the credit may be claimed is filed</u>
- or due, whichever is earlier. The notification shall include the voucher number, the date of transfer, the amount of such credit transferred, the
- 229 tax credit balance before and after the transfer, the tax identification
- 230 numbers for both the transferor and the transferee, and any other
- information required by the commission. Failure to comply with this
- 232 subdivision will result in a disallowance of the tax credit until there is
- 233 <u>full compliance on both the part of the transferor and the transferee.</u>
- 234 The commission shall provide a copy of the notification of assignment
- 235 <u>to the commissioner upon request.</u>
- 236 (6) (A) If a tax credit is claimed under this subsection by a
- 237 nonresident or part-year resident taxpayer, the amount shall not be
- 238 <u>subject to proration pursuant to section 12-700.</u>

- 239 <u>(B) If the amount of contribution for which a tax credit voucher is</u> 240 <u>issued is allowed as a deduction for federal tax purposes, the amount</u> 241 <u>of the contribution shall be added to federal taxable income for</u> 242 Connecticut tax purposes.
- [(e)] (f) The commission, in consultation with the commissioner, shall adopt regulations, in accordance with the provisions of chapter 54, as may be necessary for the administration of this section.

This act shall take effect as follows and shall amend the following sections:		
Section 1	July 1, 2007, and applicable to income years commencing on or after January 1, 2007	12-217jj

Statement of Purpose:

To amend the state's film production tax credit by (1) adding a tax credit for contributions to a digital media and motion picture fund, (2) further clarifying the definition of "production expenses or costs", (3) increasing the eligible production expenses or costs from \$50,000 to \$250,000, (4) allowing credits not only against the corporation tax, but against other business taxes and the personal income tax, (5) including provision for figuring production costs for a series, (6) clarifying the transferability of the credits, and (7) making other clarifying changes.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]